## H. B. 2933

(BY DELEGATE(S) L. PHILLIPS, P. SMITH, MARCUM, BARILL, WHITE, MOYE, SKINNER AND POORE)

[Introduced March 14, 2013; referred to the Committee on the Judiciary.]

A BILL to amend and reenact §62-12-13 and §62-12-23 and of the Code of West Virginia, 1931, as amended, all relating to the Parole Board's duty to notify prosecuting attorneys of an offender's parole hearing and release.

Be it enacted by the Legislature of West Virginia:

That §62-12-13 and §62-12-23 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

## ARTICLE 12. PROBATION AND PAROLE.

- §62-12-13. Powers and duties of board; eligibility for parole; procedure for granting parole.
  - 1 (a) The board of parole, whenever it is of the opinion that the
  - 2 best interests of the state and of the inmate will be served, and

- 3 subject to the limitations hereinafter provided, shall release any
- 4 inmate on parole for terms and upon conditions as are provided
- 5 by this article.
- 6 (b) Any inmate of a state correctional center is eligible for
- 7 parole if he or she:
- 8 (1)(A) Has served the minimum term of his or her
- 9 indeterminate sentence or has served one fourth of his or her
- 10 definite term sentence, as the case may be; or
- 11 (B) He or she:
- (i) Has applied for and been accepted by the Commissioner
- 13 of Corrections into an accelerated parole program;
- 14 (ii) Does not have a prior criminal conviction for a felony
- 15 crime of violence against the person, a felony offense involving
- 16 the use of a firearm, or a felony offense where the victim was a
- 17 minor child;
- 18 (iii) Has no record of institutional disciplinary rule violations
- 19 for a period of one hundred twenty days prior to parole
- 20 consideration unless the requirement is waived by the
- 21 commissioner;
- 22 (iv) Is not serving a sentence for a crime of violence against
- 23 the person, or more than one felony for a controlled substance

- 24 offense for which the inmate is serving a consecutive sentence,
- 25 a felony offense involving the use of a firearm, or a felony
- 26 offense where the victim was a minor child; and
- 27 (v) Has successfully completed a rehabilitation treatment
- 28 program created with the assistance of a standardized risk and
- 29 needs assessment;
- 30 (I) As used in this section "felony crime of violence against
- 31 the person" means felony offenses set forth in articles two, three-
- 32 e, eight-b or eight-d of chapter sixty-one of this code; and
- 33 (II) As used in this section "felony offense where the victim
- 34 was a minor child" means any felony crime of violence against
- 35 the person and any felony violation set forth in article eight,
- 36 eight-a, eight-c or eight-d of chapter sixty-one of this code.
- 37 (C) Notwithstanding any provision of this code to the
- 38 contrary, any person who committed, or attempted to commit a
- 39 felony with the use, presentment or brandishing of a firearm, is
- 40 not eligible for parole prior to serving a minimum of three years
- 41 of his or her sentence or the maximum sentence imposed by the
- 42 court, whichever is less: *Provided*, That any person who
- 43 committed, or attempted to commit, any violation of section

44 twelve, article two, chapter sixty-one of this code, with the use, 45 presentment or brandishing of a firearm, is not eligible for parole 46 prior to serving a minimum of five years of his or her sentence 47 or one third of his or her definite term sentence, whichever is 48 greater. Nothing in this paragraph applies to an accessory before 49 the fact or a principal in the second degree who has been 50 convicted as if he or she were a principal in the first degree if, in 51 the commission of or in the attempted commission of the felony, 52 only the principal in the first degree used, presented or 53 brandished a firearm. A person is not ineligible for parole under 54 the provisions of this paragraph because of the commission or 55 attempted commission of a felony with the use, presentment or 56 brandishing of a firearm unless that fact is clearly stated and 57 included in the indictment or presentment by which the person 58 was charged and was either: (i) Found by the court at the time of 59 trial upon a plea of guilty or nolo contendere; (ii) found by the 60 jury, upon submitting to the jury a special interrogatory for such 61 purpose if the matter was tried before a jury; or (iii) found by the 62. court, if the matter was tried by the court without a jury. 63

For the purpose of this section, the term "firearm" means

any instrument which will, or is designed to, or may readily be

- 65 converted to, expel a projectile by the action of an explosive,
- 66 gunpowder or any other similar means.
- (D) The amendments to this subsection adopted in the year
- 68 1981:
- 69 (i) Apply to all applicable offenses occurring on or after
- 70 August 1 of that year;
- 71 (ii) Apply with respect to the contents of any indictment or
- 72 presentment returned on or after August 1 of that year
- 73 irrespective of when the offense occurred;
- 74 (iii) Apply with respect to the submission of a special
- 75 interrogatory to the jury and the finding to be made thereon in
- any case submitted to the jury on or after August 1 of that year
- or to the requisite findings of the court upon a plea of guilty or
- 78 in any case tried without a jury: *Provided*, That the state gives
- 79 notice in writing of its intent to seek such finding by the jury or
- 80 court, as the case may be, which notice shall state with
- 81 particularity the grounds upon which the finding will be sought
- 82 as fully as such grounds are otherwise required to be stated in an
- 83 indictment, unless the grounds therefor are alleged in the
- 84 indictment or presentment upon which the matter is being tried;
- 85 and

amendments.

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- 86 (iv) Does not apply with respect to cases not affected by the 87 amendments and in such cases the prior provisions of this 88 section apply and are construed without reference to the
- 90 (1) Insofar as the amendments relate to mandatory sentences 91 restricting the eligibility for parole, all matters requiring a 92 mandatory sentence shall be proved beyond a reasonable doubt 93 in all cases tried by the jury or the court;
- 94 (2) Is not in punitive segregation or administrative 95 segregation as a result of disciplinary action;
- 96 (3) Has maintained a record of good conduct in prison for a 97 period of at least three months immediately preceding the date 98 of his or her release on parole;
- 99 (4) Has prepared and submitted to the board a written parole 100 release plan setting forth proposed plans for his or her place of 101 residence, employment and, if appropriate, his or her plans 102 regarding education and post-release counseling and treatment. 103 The Commissioner of Corrections or his or her designee shall 104 review the plan to be reviewed and investigated and provide

recommendations to the board as to the suitability of the plan:

- *Provided*, That in cases in which there is a mandatory thirty-day 106 107 notification period required prior to the release of the inmate, 108 pursuant to section twenty-three of this article, the board may 109 conduct an initial interview and deny parole without requiring 110 the development of a plan. In the event the board does not 111 believe parole should be denied, it may defer a final decision 112 pending completion of an investigation and receipt of 113 recommendations. Upon receipt of the plan together with the 114 investigation and recommendation, the board, through a panel, 115 shall make a final decision regarding the granting or denial of 116 parole; and
- 117 (5) Has satisfied the board that if released on parole he or 118 she will not constitute a danger to the community.

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(c) Except in the case of a person serving a life sentence, no person who has been previously twice convicted of a felony may be released on parole until he or she has served the minimum term provided by law for the crime for which he or she was convicted. A person sentenced for life may not be paroled until he or she has served ten years, and a person sentenced for life who has been previously twice convicted of a felony may not be

- paroled until he or she has served fifteen years: *Provided*, That
  a person convicted of first degree murder for an offense
  committed on or after June 10, 1994, is not eligible for parole
- 129 until he or she has served fifteen years.
- (d) In the case of a person sentenced to any state correctional center, it is the duty of the board, as soon as a person becomes eligible, to consider the advisability of his or her release on parole.
- 134 (e) If, upon consideration, parole is denied, the board shall 135 promptly notify the inmate of the denial. The board shall, at the 136 time of denial, notify the inmate of the month and year he or she 137 may apply for reconsideration and review. The board shall at 138 least once a year reconsider and review the case of every inmate 139 who was denied parole and is still eligible: *Provided*, That the 140 board may reconsider and review parole eligibility anytime 141 within three years following the denial of parole of an inmate 142 serving a life sentence with the possibility of parole.
- 143 (f) Any person serving a sentence on a felony conviction 144 who becomes eligible for parole consideration prior to being 145 transferred to a state correctional center may make written

application for parole. The terms and conditions for paroleconsideration established by this article apply to such inmates.

(g) The board shall, with the approval of the Governor, adopt rules governing the procedure in the granting of parole. No provision of this article and none of the rules adopted hereunder are intended or may be construed to contravene, limit or otherwise interfere with or affect the authority of the Governor to grant pardons and reprieves, commute sentences, remit fines or otherwise exercise his or her constitutional powers of executive clemency.

(h) The Division of Corrections shall promulgate policies and procedures for developing a rehabilitation treatment plan created with the assistance of a standardized risk and needs assessment. The policies and procedures shall include, but not be limited to, policy and procedures for screening and selecting inmates for rehabilitation treatment and development and use of standardized risk and needs assessment tools. An inmate shall not be paroled solely due to having successfully completed a rehabilitation treatment plan but completion of all the requirements of a rehabilitation parole plan along with

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166 compliance with the requirements of subsection (b) of this section shall create a rebuttable presumption that parole is 167 168 appropriate. The presumption created by this subsection may be 169 rebutted by a Parole Board finding that at the time parole release 170 is sought the inmate still constitutes a reasonable risk to the 171 safety or property of other persons if released. Nothing in 172 subsection (b) of this section or in this subsection may be 173 construed to create a right to parole.

- (i) Notwithstanding the provisions of subsection (b) of this section, the Parole Board may, in its discretion, grant or deny parole to an inmate against whom a detainer is lodged by a jurisdiction other than West Virginia for service of a sentence of incarceration, upon a written request for parole from the inmate. A denial of parole under this subsection shall preclude consideration for a period of one year or until the provisions of subsection (b) of this section are applicable.
- (j) Where an inmate is otherwise eligible for parole pursuant to subsection (b) of this section but the Parole Board determines that the inmate should participate in an additional program or complete an assigned task or tasks prior to actual release on

parole, the board may grant parole contingently, effective upon successful completion of the program or assigned task or tasks, without the need for a further hearing. The Commissioner of Corrections shall provide notice to the Parole Board of the imminent release of a contingently paroled inmate to effectuate appropriate supervision.

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- (k) The Division of Corrections is charged with the duty of supervising all probationers and parolees whose supervision may have been undertaken by this state by reason of any interstate compact entered into pursuant to the uniform act for out-of-state parolee supervision.
- 197 (l)(1) When considering an inmate of a state correctional 198 center for release on parole, the Parole Board panel considering 199 the parole is to have before it an authentic copy of or report on 200 the inmate's current criminal record as provided through the 201 West Virginia State Police, the United States Department of 202 Justice or other reliable criminal information sources and written 203 reports of the warden or superintendent of the state correctional 204 center to which the inmate is sentenced:
- 205 (A) On the inmate's conduct record while in custody, 206 including a detailed statement showing any and all infractions of

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- disciplinary rules by the inmate and the nature and extent ofdiscipline administered therefor;
- 209 (B) On improvement or other changes noted in the inmate's 210 mental and moral condition while in custody, including a 211 statement expressive of the inmate's current attitude toward 212 society in general, toward the judge who sentenced him or her, 213 toward the prosecuting attorney who prosecuted him or her, 214 toward the policeman or other officer who arrested the inmate 215 and toward the crime for which he or she is under sentence and 216 his or her previous criminal record;
- 217 (C) On the inmate's industrial record while in custody which
  218 shall include: The nature of his or her work, occupation or
  219 education, the average number of hours per day he or she has
  220 been employed or in class while in custody and a
  221 recommendation as to the nature and kinds of employment
  222 which he or she is best fitted to perform and in which the inmate
  223 is most likely to succeed when he or she leaves prison;
  - (D) On physical, mental and psychiatric examinations of the inmate conducted, insofar as practicable, within the two months next preceding parole consideration by the board.

227 (2) The board panel considering the parole may waive the 228 requirement of any report when not available or not applicable 229 as to any inmate considered for parole but, in every such case, 230 shall enter in the record thereof its reason for the waiver: 231 Provided, That in the case of an inmate who is incarcerated 232 because the inmate has been found guilty of, or has pleaded 233 guilty to a felony under the provisions of section twelve, article 234 eight, chapter sixty-one of this code or under the provisions of 235 article eight-b or eight-c of said chapter, the board panel may not 236 waive the report required by this subsection and the report is to 237 include a study and diagnosis including an on-going treatment 238 plan requiring active participation in sexual abuse counseling at 239 an approved mental health facility or through some other 240 approved program: Provided, however, That nothing disclosed 241 by the person during the study or diagnosis may be made 242 available to any law-enforcement agency, or other party without 243 that person's consent, or admissible in any court of this state, 244 unless the information disclosed indicates the intention or plans 245 of the parolee to do harm to any person, animal, institution or to 246 property. Progress reports of outpatient treatment are to be made

247 at least every six months to the parole officer supervising the 248 person. In addition, in such cases, the Parole Board shall inform 249 the prosecuting attorney of the county in which the person was 250 convicted of the parole hearing and shall request that the prosecuting attorney inform the Parole Board of the 251 252 circumstances surrounding a conviction or plea of guilty, plea 253 bargaining and other background information that might be 254 useful in its deliberations.

255 (m) Before releasing any inmate on parole, the board of 256 parole shall arrange for the inmate to appear in person before a 257 Parole Board panel and the panel may examine and interrogate 258 him or her on any matters pertaining to his or her parole, 259 including reports before the board made pursuant to the 260 provisions hereof: *Provided*, That an inmate may appear by 261 video teleconference if the members of the panel conducting the 262 examination are able to contemporaneously see the inmate and 263 hear all of his or her remarks and if the inmate is able to 264 contemporaneously see each of the members of the panel 265 conducting the examination and hear all of the members' 266 remarks. The panel shall reach its own written conclusions as to

- the desirability of releasing the inmate on parole and the majority of the panel considering the release shall concur in the decision. The warden or superintendent shall furnish all necessary assistance and cooperate to the fullest extent with the Parole Board. All information, records and reports received by the board are to be kept on permanent file.
- 273 (n) The board and its designated agents are at all times to
  274 have access to inmates imprisoned in any state correctional
  275 center or in any jail in this state and may obtain any information
  276 or aid necessary to the performance of its duties from other
  277 departments and agencies of the state or from any political
  278 subdivision thereof.
- (o) The board shall, if so requested by the Governor, investigate and consider all applications for pardon, reprieve or commutation and shall make recommendation thereon to the Governor.
- (p) (1) Prior to making a recommendation for pardon, reprieve or commutation, and prior to releasing any inmate on parole the board shall notify the sentencing judge and prosecuting attorney at least ten days before the recommendation or parole.

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288 (2) Notwithstanding any other provision of law to the 289 contrary, if the board grants parole, the board shall provide 290 written notice to the prosecuting attorney of the county in which 291 the inmate was prosecuted, that parole has been granted. The notice shall be sent by certified mail, return receipt requested 292 293 and include the anticipated date of release and the person's 294 anticipated future residence. A written statement of reasons for 295 releasing the prisoner, prepared pursuant to subsection (b), of 296 this section, shall be provided upon request. 297 (q) Any person released on parole shall participate as a 298 condition of parole in the litter control program of the county to 299 the extent directed by the board, unless the board specifically 300 finds that this alternative service would be inappropriate. 301 (r) Except for the amendments to this section contained in 302 subdivision (4), subsection (b) and subsection (i) of this section

§62-12-23. Notification of parole hearing; victim's right to be heard; notification of release on parole.

the amendments to this section enacted during the 2010 regular

session of the Legislature shall become effective on January 1,

- 1 (a) Following the sentencing of a person who has been
- 2 convicted of murder, aggravated robbery, sexual assault in the

- 3 first or second degree, kidnapping, child abuse resulting in
- 4 injury, child neglect resulting in injury, arson or a sexual offense
- 5 against a minor, the prosecuting attorney who prosecuted the
- 6 offender shall prepare a Parole Hearing Notification Form. This
- 7 form shall contain the following information:
- 8 (1) The name of the county in which the offender was
- 9 prosecuted and sentenced;
- 10 (2) The name of the court in which the offender was
- 11 prosecuted and sentenced;
- 12 (3) The name of the prosecuting attorney or assistant
- 13 prosecuting attorney who prosecuted the offender;
- 14 (4) The name of the judge who presided over the criminal
- 15 case and who sentenced the offender;
- 16 (5) The names of the law-enforcement agencies and officers
- 17 who were primarily involved with the investigation of the crime
- 18 for which the offender was sentenced; and
- 19 (6) The names, addresses and telephone numbers of the
- 20 victims of the crime for which the offender was sentenced or the
- 21 names, addresses and telephone numbers of the immediate
- 22 family members of each victim of the crime, including, but not

- 23 limited to, each victim's spouse, father, mother, brothers, sisters
- 24 and any adult household member residing with the victim.
- 25 (b) The prosecuting attorney shall retain the original of the
- 26 Parole Hearing Notification Form and shall provide copies of it
- 27 to the circuit court which sentenced the offender, the Parole
- 28 Board, the Commissioner of Corrections and to all persons
- 29 whose names and addresses are listed on the form.
- 30 (c) At least forty-five days prior to the date of a parole
- 31 hearing, the Parole Board shall notify all persons who are listed
- 32 on the Parole Hearing Notification Form, including the office of
- 33 the prosecuting attorney that prosecuted the offender, of the date,
- 34 time and place of the hearing. Such notice shall be sent by
- 35 certified mail, return receipt requested. The notice shall state that
- 36 the victims of the crime have the right to submit a written
- 37 statement to the Parole Board and to attend the parole hearing to
- 38 be heard regarding the propriety of granting parole to the
- 39 prisoner. The notice shall also state that only the victims may
- 40 submit written statements and speak at the parole hearing unless
- 41 a victim is deceased, is a minor or is otherwise incapacitated.
- 42 (d) The panel considering the parole shall inquire during the
- 43 parole hearing as to whether the victims of the crime or their

representatives, as provided in this section, are present. If so, the

45 panel shall permit those persons to speak at the hearing 46 regarding the propriety of granting parole for the prisoner. 47 (e) If the panel grants parole, it shall immediately set a date 48 on which the prisoner will be released. Such date shall be no 49 earlier than thirty days after the date on which parole is granted. 50 On the date on which parole is granted, the Parole Board shall 51 notify all persons listed on the Parole Hearing Notification Form, 52 including the office of the prosecuting attorney that prosecuted

54 This notice shall be sent by certified mail, return receipt

the offender, that parole has been granted and the date of release.

55 requested. A written statement of reasons for releasing the

56 prisoner, prepared pursuant to subdivision (4), subsection (b),

57 section thirteen of this article, shall be provided upon request to

58 all persons listed on the Parole Hearing Notification Form,

59 including the office of the prosecuting attorney that prosecuted

60 the offender.

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NOTE: The purpose of this bill is to provide notification to a prosecuting attorney of an offender's parole hearing and release.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.